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Supreme Court of the United States

No. 584, October Term, 1969

MICHAEL ALLEN SCHMITT,
Petitioner,

vs

UNITED STATES OF AMERICA,
Respondent.

PETITION FOR WRIT OF CERTIORARI TO THE U. S. COURT OF APPEALS, FIFTH CIRCUIT

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Petitioner submits herewith his jurisdictional statement as required by Rule 23 of the Rules of the Supreme Court of the United States.

OPINION BELOW

The opinion below was decided by the United States Court of Appeals for the Fifth Circuit, Schmitt v. United States, case No. 25882, on June 11, 1969, attached hereto as Appendix.

GROUNDS FOR JURISDICTION

Petition for Writ of Certiorari to the Supreme Court of the United States is brought pursuant to 28 USC 1254(1).

United States Court of Appeals for the Fifth Circuit rendered its opinion on June 11, 1969. Petition for Rehearing was denied in Order of the same court on July 14, 1969. Extension of time was granted to Petitioner to file his petition for Writ of Certiorari to September 10, 1969, by Order of this Court on August 24, 1969.

QUESTIONS PRESENTED

Whether the induction of the petitioner into the Armed Services of the United States pursuant to 50 USCA App. § 456 (c) (2) (d) (1968) contravenes the Constitutional prohibition pursuant to the Constitution of the United States Article 1, § 9, cl 3.

CONSTITUTIONAL PROVISIONS AND STATUTES INVOLVED

Constitution of the United States, Article 1, Section 9, clause : "No bill of attainder or ex post facto law shall be passed."

Amendment V

"No person shall be held to answer for a capital, or otherwise infamous crime, unless on a presentment or indictment of a grand jury, except in cases arising in the land or naval forces, or in the militia, when in actual services in time of war or public danger; nor shall any person be subject for the same offence to be twice put in jeopardy of life or limb; nor shall be compelled in any criminal case to be a witness against himself; nor be deprived of life, liberty, or property, without due process of law; nor shall private property be taken for public use, without just compensation."

50 U.S.C.A. App. § 456(c) (2) (D) (1968)

"Notwithstanding any other provision of this Act, the President, under such rules and regulations as he may prescribe, may provide that any person enlisted or appointed after October 4, 1961, in the Ready Reserve of any reserve component of the Armed Forces (other than under section 511[b] of Title 10), the Army National Guard, or the Air National Guard, prior to attaining age of twenty-six years, or any person enlisted or appointed in the Army National Guard or the Air National Guard or enlisted in the Ready Reserve of any reserve component prior to attaining the age of eighteen years and six months and deferred under the prior provisions of this paragraph as amended by the Act of October 4, 1961, Public Law 87-378 (75 Stat. 807), or under section 262 of the Armed Forces Reserve Act of 1952, as amended (former section 1013 of Title 50), who fails to serve satisfactorily during his obligated period of service as a member of such Ready Reserve or National Guard or the Ready Reserve of another reserve component or the National Guard of which he becomes a member, may be selected for training and service and inducted into the armed force of which such reserve component is a part, prior to the selection and induction of other persons liable therefor."

STATEMENT OF THE CASE

Petitioner adopts the Statement of facts of the Court below as follows:

On October 23, 1963, appellant Schmitt enlisted in the Army National Guard Unit at Cocoa, Florida. He served six months of active duty, attended summer camp for two years, and attended drills for a period of approximately three and one-half years.

During May of 1965, Schmitt acquired four unexcused absences from meetings of the National Guard. The absences were all attributable to Schmitt's failure to attend one weekend drill which consisted of four separate drill sessions. Schmitt was recommended for a court martial, but after further inquiry the charges were dropped and the absences forgiven in the hope that Schmitt would reform and continue his soldiering in a more assiduous manner.

In February of 1966 Schmitt missed a weekend trip to Camp Blanding, Florida, and was again carried on the Guard's rolls as having missed four drills. As a result Schmitt was once again recommended for a court martial. Since both the February absence and the May absence of the previous year were, allegedly, the result of a conflict between weekend drills and defendant's job delivering newspapers, Schmitt now bestirred himself and on March 4, 1966 requested a discharge or transfer due to an incompatible occupation, 32 U.S.C.A. App. § 1101.-18. This application was denied by the National Guard after consideration at various levels.

Schmitt then acquired unexcused absences on April 2 and 3, 1966, and on May 14 and 15, 1966. He apparently had permission to make up these absences, but neglected to do so within the required thirty days. There is some uncertainty in the record on this point as defendant claims he was sometimes not credited with make-up work properly performed within the required period.

Following these absences Schmitt was certified by the National Gaurd as having performed unsatisfactorily. This certification was sent to Schmitt's local draft board on DD Form 44 and the board thereafter ordered him to report for priority induction pursuant to 32 C.F.R. § 1631.8: This regulation, authorized by 50 U.S.C.A. App. § 456(c) (2) (D), instructs local draft boards that members of a reserve unit whose performance has been cer-

tified as unsatisfactory "shall be ordered to report for induction by the local board regardless of the class in which he is classified and without changing his classification." Acting in accordance with this directive, Local Board 35 ordered Schmitt to report for priority induction on June 13, 1966.

On the 23rd of November, 1966, an indictment was returned by the Grand Jury at Jacksonville charging the Appellant "did fail and neglect to comply with an order of his local board to submit to induction into the Armed Forces of the United States." The case was transferred to Orlando, Florida where Motion to Dismiss was filed and denied and thereafter was tried on January 4th and 5th, 1968, and Appellant was found guilty. Judgment was entered on the 27th day of February, 1968, and Appeal to the U. S. Court of Appeals, Fifth Circuit filed March 1, 1968.

ARGUMENT

Petitioner submits that his induction into the Armed Services pursuant to 50 U.S.C.A. App. §456 (c) (2) (D) (1968) is nothing more than punishment by virtue of a bill of attainder or bill of pains and penalities, inasmuch as this legislation punishes a class of individuals without judicial trial. Therefore without a judicial trial, the petitioner has been deprived of his liberty without due process of law. The acceleration of Schmitt and others pursuant to this statute into the Armed Forces depends, as the facts of this case demonstrate, upon a certification by the National Guard to the local draft board to report for priority induction.

As far back as the case of *Cummings v. Missouri* (1867) 4 Wall (US) 277, 18 L ed 356, this Court defined a bill of attainder which includes bills of pains and penalities as follows:

> "But in the sense of the Constitution it seems that bills of attainder include bills of pains and penalities, for the Supreme Court has said a bill of attainder may affect life of an individual or may confiscate his property, or both. In such cases the legislature assumed judicial magistry, pronouncing on the guilt of the party without any of the forms and guards of a trial, and satisfying itself with proofs, when such proofs are within its reach, whether they are conformable to the rules of evidence or not. In short, in all such cases, the legislature exercises the highest powers of sovereignty and what may very properly be deemed an irresponsible, despotic, discretion, being governed solely by what it deems political necessity or expediency."

In the case of *Garner v. Board of Public Works of Los Angeles*, 341 US 716, 95 L ed 1317, this Court further defined an attainder as follows:

> Bills of attainder are legislative acts . . . that apply either to named individuals or to easily ascertainable members of a group in such a way as to inflict punishment on them without a judicial trial . . . United States v Lovett 328 US 303, 315, 90 L ed 1252, 1259, 66 S. Ct 1073 (1946) . . . Whether legislative actions curtailing a privilege previously enjoyed amounts to punishment depends upon 'the circumstances attending and the causes of the deprivation' . . . (Annition, 90 Led 1267, 4 L ed2d 2157)

Upon the circumstances of this case there are no safeguards against capricious or arbitrary determinations since the adjudication of what is "satisfactory" is not submitted to a judicial tribunal. In this day and age in the time of war on foreign soil it is little solace to the petitioner and others like him to remain in the reserve component of the National Guard if he can

easily be swept to the front lines by a mere certification of the reserve component to local draft board. Common sense would dictate in the circumstance presented by this case that acceleration into the armed services is a punishment when a privilege is denied on the grounds of determinations of such a vague word as "satisfactory."

At this point we cease to be governed by laws and are governed by men. With this type of action condoned a man is completely at the mercy of his superior officer *and has no forum in which to be heard!*

The court-martial which should have been held was left in limbo because they knew they were wrong.

There is no appeal from the certificate of priority induction.

There is no appeal of classification.

There is no Court action that can be brought by the Appellant. Such an Hitlerian concept of military justice is completely abhorent to the American concept of justice.

CONCLUSION

For the aforesaid reasons, Petitioner respectfully requests this Court to grant the Petition for Writ of Certiorari.

Respectfully submitted,

Edward R. Kirkland

I HEREBY CERTIFY that three copies of this Petition have been served upon the Solicitor General, Department of Justice, Washington, D.C. 20530, this _____ day of September, 1969.

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APPENDIX

IN THE

United States Court of Appeals

FOR THE FIFTH CIRCUIT

No. 25882

MICHAEL ALLEN SCHMITT,

Appellant,

versus

UNITED STATES OF AMERICA,

Appellee.

Appeal from the United States District Court for the Middle District of Florida

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(June 11, 1969)

Before WISDOM, THORNBERRY and GOLDBERG, Circuit Judges.

GOLDBERG, Circuit Judge: This is another selective service case. Michael Allen Schmitt seeks deliverance from his conviction for willful failure to submit to induction into the Armed Forces of the United States. 50 U.S.C.A. App. § 462.

On October 23, 1963, appellant Schmitt enlisted in the Army National Guard Unit at Cocoa, Florida. He serv-

ed six months of active duty, attended summer camp for two years, and attended drills for a period of approximately three and one-half years.

During May of 1965, Schmitt acquired four unexcused absences from meetings of the National Guard. The absences were all attributable to Schmitt's failure to attend one weekend drill which consisted of four separate drill sessions. Schmitt was recommended for a court martial, but after further inquiry the charges were dropped and the absences forgiven in the hope that Schmitt would reform and continue his soldiering in a more assiduous manner.

In February of 1966 Schmitt missed a weekend trip to Camp Blanding, Florida, and was again carried on the Guard's rolls as having missed four drills. As a result Schmitt was once again recommended for a court martial. Since both the February absence and the May absence of the previous year were, allegedly, the result of a conflict between weekend drills and defendant's job delivering newspapers, Schmitt now bestirred himself and on March 4, 1966 requested a discharge or transfer due to an incompatible occupation. 32 U.S.C.A. App. § 1101.18. This application was denied by the National Guard after consideration at various levels.

Schmitt then acquired unexcused absences on April 2 and 3, 1966, and on May 14 and 15, 1966. He apparently had permission to make up these absences, but neglected to do so within the required thirty days. There is some uncertainty in the record on this point as defendant claims he was sometimes not credited

with make-up work properly performed within the required period.

Following these absences Schmitt was certified by the National Guard as having performed unsatisfactorily. This certification was sent to Schmitt's local draft board on DD Form 44 and the board thereafter ordered him to report for priority induction pursuant to 32 C.F.R. § 1631.8. This regulation, authorized by 50 U.S.C.A. App. § 456 (c) (2) (D), instructs local draft boards that members of a reserve unit whose performance has been certified as unsatisfactory "shall be ordered to report for induction by the local board regardless of the class in which he is classified and without changing his classification." Acting in accordance with this directive, Local Board 35 ordered Schmitt to report for priority induction on June 13, 1966.

Schmitt states that the certification of unsatisfactory performance which generated his induction order was caused by the fact that he stood up for his rights in the preliminary stages of court martial proceedings then pending against him. He had at the time retained a lawyer to defend him in those proceedings. He alleges that shortly after his lawyer obtained affidavits from two of his superiors at the newspaper substantiating his claim of a conflict between his job and the National Guard meetings, the certification of unsatisfactory performance was mailed to his draft board. Schmitt thereby implies some kind of ulterior motive on the part of the National Guard in certifying his performance as unsatisfactory.

On June 13, 1966, Schmitt reported to the induction station as ordered and proceeded through the normal procedures, passing all tests. In the ceremony room, however, he refused to take the step forward which symbolized entrance into the Armed Services. He based his refusal on the grounds that his induction was improper and that he was awaiting word from his attorney who was seeking a writ of habeas corpus. The officer in charge of the swearing in advised Schmitt of the consequences of his refusal and again asked him if he would submit to induction. He refused.

At this point, Schmitt was turned over to the Commanding Officer of the induction station. The Officer read Schmitt the regulations which explained the consequences of his refusal to submit to induction, and offered him another opportunity to accept. Schmitt again refused, explaining to the Officer that his attorney in Jacksonville was attempting to procure a writ of habeas corpus. The Commanding Officer, after consultation with his superiors, then gave Schmitt approximately two hours in which to contact his attorney. When no developments occurred during that time, Schmitt was given yet one more opportunity to submit to induction, and after his refusal he was sent home.

On this appeal Schmitt argues that even if his conduct as a guardsman was militarily lackadaisical, he was still a member of the Armed Forces on his induction date and therefore not assimilable through the Selective Service System. He tries to propound this riddle: how can one who is already in the Armed Forces be subject to the draft and be tried for refusal

of induction? Schmitt suggests that the only proper way to induct a recalcitrant guardsman is first to discharge him from the National Guard and then to induct him from his civilian status.

Schmitt misconceives the status and obligations of a guardsman under the Universal Military Training and Service Act.[1] The Act stipulates in part that "Except as otherwise provided in this title . . . every male citizen of the United States . . . who is between the ages of 18 years and 6 months and 26 years . . . shall be liable for training and service in the *Armed Forces* of the United States." [Emphasis added.] 50 U.S.C.A. App. § 454. The term "Armed Forces" is defined in 50 U.S.C.A. App. § 466(c) of the Act to include "the Army, the Navy, the Marine Corps, the Air Force, and the Coast Guard." The Army National Guard is not included in the term "Armed Forces" as used in the Act;[2] consequently up until 1963 persons who enlisted in the National Guard between the ages of 18-1/2 and 26 were not immune from induction under the Universal Military Training and Service Act. See 1963 U. S.

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[1]In 1967, Congress amended the Universal Military Training and Service Act. The Act is now known as the "Military Selective Service Act of 1967." 50 U.S.C.A. App. § 451(a). Schmitt, however, refused induction prior to the 1967 amendment and was therefore tried and convicted under the old Universal Military Training and Service Act.

[2]The "National Guard" as used in the Act is included within the larger definitional category "reserve components of the armed forces" defined in 50 U.S.C.A. App. § 466(i). The meaning of the term "National Guard" is more extensively defined at 10 U.S.C.A. § 101(9) and § 101(10) and is also distinguished there from the definition of the term "Armed Forces." 50 U.S.C.A. App. § 101(4).

Code Cong. and Adm. News, p. 845. In 1963, however, Congress enacted Public Law 88-110, 77 Stat. 134,[3] which amended 50 U.S.C.A. App. § 456 (c) (2) to permit the deferment[4] of a member of the National Guard "so long as he performs satisfactorily . . . ." 50 U.S.C.A. App. § 456 (c) (2) (A) (iii). In order to emphasize that the deferment remained in force only so long as the guardsman conscientiously fulfilled his obligations, Congress enacted a penalty provision which provided for the priority induction of any guardsman whose performance was certified by the National Guard as unsatisfactory. 50 U.S.C.A. App. § 456 (c) (2) (D)[5]

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[3]See 1966 U. S. Code Cong. and Adm. News, p. 147-149.

[4]A member of the National Guard receives a 1-D deferment "so long as he continues to serve satisfactorily as such member. . . ." 32 C.F.R. § 1622.13.

[5]50 U.S.C.A. App. § 456(c)(2)(D) (1968):

> Notwithstanding any other provision of this Act, the President, under such rules and regulations as he may prescribe, may provide that any person enlisted or appointed after October 4, 1961, in the Ready Reserve of any reserve component of the Armed Forces (other than under section 511(b) of Title 10), the Army National Guard, or the Air National Guard, prior to attaining age of twenty-six years, or any person enlisted or appointed in the Army National Guard or the Air National Guard or enlisted in the Ready Reserve of any reserve component prior to attaining the age of eighteen years and six months and deferred under the prior provisions of this paragraph as amended by the Act of October 4, 1961, Public Law 87-378 (75 Stat. 807), or under section 262 of the Armed Forces Reserve Act of 1952, as amended [former section 1013 of Title 50], who fails to serve satisfactorily during his obligated period of service as a member of such Ready Reserve or National Guard or the Ready Reserve of another reserve component or the National Guard of which he becomes

and 32 C.F.R. § 1631.8.[6] Neither the penalty provision

a member, may be selected for training and service and inducted into the armed force of which such reserve component is a part, prior to the selection and induction of other persons liable therefor.

[6] 32 C.F.R. § 1631.8 (1969):

Registrants who shall be inducted without calls.

(a) Notwithstanding any other provision of the regulations in this chapter, any registrant enlisted or appointed after October 4, 1961, in the Ready Reserve of any reserve component of the Armed Forces (other than under section 511(b) of title 10, United States Code), the Army National Guard, or the Air National Guard, prior to attaining the age of 26 years, or any registrant enlisted or appointed in the Army National Guard or the Air National Guard prior to attaining the age of 18 years and 6 months and prior to September 3, 1963, and deferred under the provisions of section 6(c)(2)(A) of the Universal Military Training and Service Act, as amended, which were in effect prior to September 3, 1963, or any registrant enlisted in the Ready Reserve of any reserve component of the Armed Forces prior to attaining the age of 18 years and 6 months and prior to August 1, 1963, and deferred under section 262 of the Armed Forces Reserve Act of 1952, as amended, who fails to serve satisfactorily during his obligated period of service as a member of such Ready Reserve or National Guard or the Ready Reserve of another reserve component or the National Guard of which he becomes a member as certified by the respective armed force, shall be ordered to report for induction by the local board regardless of the class in which he is classified and without changing his classification. Any registrant who is ordered to report for induction under this paragraph shall be forwarded for induction at the next time the local board is forwarding other registrants for induction or at any prior time when special arrangements have been made with the induction station, without any calls being made for the delivery of such registrants. Whenever the local board desires to deliver such a registrant specially, it shall request the State Director of Selective Service to make the special

itself, nor its legislative history indicates that a guardsman must be discharged before priority induction be invoked. See 1966, U. S. Cong. and Adm. News, pp. 147-148 and 844-850. In fact, a regulation of the National Guard clearly dictates to the contrary. The regulation provides that a delinquent guardsman may *not* be discharged pending certification to his local draft board:

> "(1) Individuals in the Army National Guard with a remaining service obligation under the Universal Military Training and Service Act, as amended, who cannot participate with the unit for the reasons shown below will not be discharged from the Army National Guard but will be transferred to the Inactive National Guard for the remainder of their enlistment.
>
> (i) Continuous and wilful absence from military duty.
>
> * * *
>
> "(2) The removal of the above individuals from an active Army National Guard status

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arrangements for the time and place at which the registrant may be delivered for induction.

(b) At the induction station, each registrant who is forwarded for induction under paragraph (a) of this section shall be inducted into the armed force of which the reserve component in which the registrant is a member is a part.

(c) Notwithstanding any other provision of law, any registrant who has failed or refused to report for induction shall continue to remain liable for induction and when available shall be immediately inducted.

> will be reported to the local board on DD Form 44 (Military Status of Individual)."[7]

In addition to this regulation, a number of cases have indicated on their facts that a formal discharge from a reserve component is not a precondition to priority induction. *Cf. In Re McBee,* S.D.Calif. 1968, 287 F.Supp. 926, 927; *Mader v. Clifford,* No. 48,612 (N.D. Calif. Jul. 26, 1968) 1 SSLR 3185. Other cases in this same area indicate by their silence on the discharge issue that formal severance from a reserve component is not a prerequisite to the priority induction procedure. *Cf. United States v. Lonstein,* 2 Cir. 1966, 370 F.2d 318, 319; *United States v. Smith,* D.Mont. 1967, 266 F.Supp. 309, 309-310. In fact, discharge could accomplish no useful purpose not also achieved by certification.

The certification procedure advises the local board that the guardsman's services are no longer desired and no longer satisfactory. This procedure proclaims that he has breached the conditions of his deferment and is once more at the disposal of the Selective Service System. Such a procedure does not depend in any way upon an express discharge from a reserve component. A guardsman or reservist is not a player of now you are in and now you are out, nor do the relevant statutes prescribe a game of occupational shuttlecock with military life at one terminus and civilian life at the other. All that Congress intended by 50 U.S.C.A. App. § 456 (c) (2) (D) was to foreclose

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[7]This regulation may be found at 32 U.S.C.A. App. § 1101.18(d-3).

the use of the National Guard and other reserve programs as escapist havens for ex parte soldiering. This Congressional purpose was accomplished by the simple expedient of granting conditional deferments to those in reserve components. Once such a deferment is lost, the guardsman or reservist in question, with or without a discharge, is once more a part of the Selective Service manpower pool. From that moment until the expiration of his statutory obligation under the Act, he is once more vulnerable to induction.

Schmitt presents no argument to suggest that this analysis is in error. He merely contends that the National Guard should have discharged him contrary to its own regulations because he is already in the Armed Forces and therefore not liable for induction. This argument has already been demonstrated to be untenable. A guardsman enjoys no immunity under the Universal Military Training and Service Act apart from his deferment. Violation of the condition of his deferment places him in no better position than his civilian contemporaries.[8]

Schmitt also contends that his case presents a jurisdictional conflict between military and civilian authorities. He argues that because a court martial proceeding is still pending against him, the district court had no jurisdiction under 50 U.S.C.A. App. § 462 and 18 U.S.C.A. § 3231 to try him for refusing induction.

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[8]In fact, violation of the conditions of his deferment places the delinquent guardsman in a worse position than his civilian contemporaries because of his liability to placement in a priority induction group. 32 C.F.R. § 1631.8.

The government responds to this argument by pointing out that refusal of induction is a civilian crime, and that offenses aginst laws of the United States are triable in United States District Courts even when they involve military personnel. *Peek v. United States,* 9 Cir. 1963, 321 F.2d 934, *cert. denied,* 376 U.S. 954, 84 S.Ct. 973, 11 L.Ed.2d 973; *United States v. Canella,* S.D. Cal. 1945, 63 F.Supp. 377, *aff'd, Canella v. United States,* 9 Cir. 1946, 157 F.2d 470. The fact that an offender may be answerable to a court martial for his civilian offenses does not absolve him before civilian courts. *Kennedy v. Sanford,* 5 Cir. 1948, 166 F.2d 568. Schmitt cannot therefore prevail even if he has his argument both ways. If he is still subject to military justice, he is nonetheless responsible for non-military crimes before civilian courts. If, on the other hand, he is not subject to military justice, then he can find no refuge in any claim to the exclusivity of military law.

There is furthermore no chance that Schmitt will be tried twice for the same offense. The National Guard has no authority to try him for refusal of induction. See 50 U.S.C.A. App. § 462;[9] *Billings v. Truesdale,* 1944, 321 U.S. 542, 64 S.Ct. 737, 87 L.Ed. 917. The court martial pending against Schmitt is not for refusal of induction, but for unexcused absences from required military drills. There is consequently no direct conflict

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[9] ". . . No person shall be tried by court martial in any case arising under this title [said sections] unless such person has been actually inducted for the training and service prescribed under this title [said sections] or unless he is subject to trial by court martial under laws in force prior to the enactment of this title [June 24, 1948] . . . ." 50 U.S.C.A. App. § 462.

of jurisdiction between the military and civilian authorities with respect to the offense here under review.

Schmitt also contends that the district court committed reversible error in finding a basis in fact for the National Guard's certification of his unsatisfactory performance. He claims that the only basis for the certification was the personal pique of his superior officers. They were angered, he contends, by his submission of affidavits that were filed with the National Guard in anticipation of his pending court martial. The affidavits allegedly angered Schmitt's superiors because they contradicted the testimony of a fellow officer.

The government argues that this court may not consider the possibility of personal bias or whimsy by the National Guard in our review of the lawfulness of Schmitt's induction order, though it is conceded that the induction order is based almost entirely upon the certification. 32 C.F.R. § 1631.8. The government relies upon *United States v. Lonstein, supra,* at 320, for the proposition that certification is within the exclusive province of the National Guard and therefore not reviewable by the courts. We must disagree.

The precise reasoning of *Lonstein* on the certification issue is not entirely clear, but it appears to be based largely upon the view that the role of draft boards in certification cases is purely "ministerial." Since reclassification of a guardsman is not required where his performance has been certified as unsatisfactory, 32 C.F.R. § 1631.8, whether or not there is

any basis in fact for the certification is said to be a matter "for the Army," and not for the draft board. *United States v. Lonstein, supra.*

One difficulty with the *Lonstein* approach is its characterization of the role of draft boards in certification cases as purely "ministerial." Several recent cases have pointed out a conflict between 32 C.F.R. § 1631.8 ("shall be ordered to report for induction") and 50 U.S.C.A. App. § 456 (c) (2) (D) ("may be . . inducted") which indicates that draft boards do possess discretion when considering certification cases. See *Quaid v. United States,* 10 Cir. 1967, 386 F.2d 25, *Lurie v. United States,* 5 Cir. 1968, 402 F.2d 297. Still other cases indicate that where this discretion is invoked, and the registrant is reclassified, he becomes entitled by right to an appeal of his new classification. *United States v. Bricker,* No. 41,239 (N.D. Cal. 1967); *Mader v. Clifford,* No. 48,612 (N.D. Cal. 1968), 1 SSLR 3185.

Another difficulty with *Lonstein* is suggested by *Estep v. United States,* 1946, 327 U.S. 114, 66 S.Ct. 423, 90 L.Ed. 567. The Court there expressed concern with induction orders that might be based on bias or discrimination, or might otherwise be contrary to law.[10]

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[10]Since *Estep,* Congress has provided for judicial review of "the classification or processing of any registrant . . . only when there is no basis in fact for the classification assigned to such registrant . . ." 50 U.S.C.A. App. § 460(b)(3). While a delinquent guardsman need not be formally reclassified prior to induction, 32 C.F.R. 1631.8, it has been held that he "has the same rights in court as he would have if he had been reclassified by the Selective Service System." *United States ex rel. Goldstein v. McNamara,* E.D. Pa. 1967, 270 F.Supp. 892, 893. A guards-

It would seem that a certification order based upon the same unlawful considerations would also taint the induction order and that courts should not be foreclosed from exploring such allegations.

> "If a local board ordered a member of Congress to report for induction, or if it classified a registrant as available for military service, because he was a Jew, or a German, or a Negro, it would act in defiance of the law. If a local board refused to reopen on the written request of the State Director a registrant's classification and refused to cancel its order to report for induction, it would be acting in the teeth of the regulations. In all such cases its action would be lawless and beyond its jurisdiction.
>
> "We cannot read § 11 as requiring the courts to inflict punishment on registrants for violating whatever orders the local boards might issue. We cannot believe that Congress intended that criminal sanctions were to be applied to orders issued by local boards no matter how flagrantly they violated the rules and regulations which define their jurisdiction. We are dealing here with a question of personal liberty. A registrant who violates the Act commits a

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man would not enjoy the same rights as those reclassified if the lawfulness of his induction was not open to review, or if a wholly arbitrary certification order was an adequate "basis in fact" for an order of induction. *Cf. United States ex rel. Goldstein v. McNamara, supra,* at 895.

> felony. A felon customarily suffers the loss of substantial rights. Section 11, being silent on the matter, leaves the question of available defenses in doubt. But we are loathe to resolve those doubts against the accused. We cannot readily infer that Congress departed so far from the traditional concepts of a fair trial when it made the actions of the local boards 'final' as to provide that a citizen of this country should go to jail for not obeying an unlawful order of an administrative agency. We are loathe to believe that Congress reduced criminal trials under the Act to proceedings so barren of the customary safeguards which the law has designed for the protection of the accused." 327 U.S. at 121-122.

The trial judge in the case at bar, perhaps also "loathe to dispense with the customary safeguards which the law has designed for the protection of the accused," heard testimony on the certification issue in chambers, out of the presence of the jury. In adopting such a procedure, he appears to have followed the practice established in *Cox v. United States*, 1947, 332 U.S. 442, 68 S.Ct. 115, 92 L.Ed. 59, for the determination of the lawfulness of a registrant's classification, and also adopted in *United States ex rel. Goldstein v. McNamara*, E.D. Pa. 1967, 270 F.Supp. 892, for the determination of the lawfulness of a reservist's certification. We commend the trial judge's adoption of such a procedure. It enabled him to make an informed judgment concerning the lawfulness of Schmitt's induction and gave substance to his conclusion that there

was a basis in fact for the National Guard's certification. Considering that appellant had incurred at least eight unexcused absences from required drills, we certainly cannot say that the court was in error. In fact, by disabusing the spectre of capriciousness or arbitrariness which appellant had declared to be the basis of the Guard's certification, the court placed the certification and the subsequent induction order upon even firmer ground. Thus buttressed, the certification became an unconditional fiat not subject to jury impeachment.

Schmitt next contends that he was never given the opportunity to accept induction into the Armed Forces in accordance with the procedures described in Special Regulation 615-180-1.[11] He interprets *Chernekoff v.*

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[11]See *Chernekoff v. United States*, 9 Cir. 1955, 219 F.2d 721, 724, n. 12:

> "23. Induction. — The following procedure will be followed in the induction of all registrants into the Armed Forces:
>
> "a. Registrants who have been determined to be fully qualified for induction in all respects will be assembled. The inducting officer will inform them of the imminence of induction, quoting the following:
>
> "You are about to be inducted into the Armed Services of the United States, in the Army, the Navy, or the Air Force, as indicated by the service announced following your name when called. You will take one step forward as your name and service are called and such step will constitute your induction into the Armed Service indicated.
>
> "b. A commissioned oficer or warrant officer then will call the roll and the foregoing procedure will be carried out. * * *"
>
> * * * * *

United States, 9 Cir. 1955, 219 F.2d 821 as requiring that the prospective inductee be given two chances to take the symbolic step forward described in the regulation, and two warnings of the consequences of a failure to do so. He concedes that he was given one opportunity to step forward in the precise words of the regulation and he concedes that he was given numerous opportunities to submit to induction thereafter. But he contends that the latter opportunities were not couched in the exact terms of the regulation set forth in *Chernekoff*.

"27. Processing registrants in special categories.

* * * * * *

"b. Registrants who refuse to submit to induction. — Any registrant removed from the group as prescribed in paragraph 23, and who persists in his refusal to submit to induction, will be informed that such refusal constitutes a felony under the provision of the Selective Service Regulations. He will be informed further that conviction of such an offense under civil proceedings will subject him to be punished by imprisonment for not more than 5 years, or a fine of not more than $10,000, or both. He will then be informed again of the imminence of induction using the language specified in paragraph 23a, and his name and service again will be called. If he steps forward at this time, he will be informed that he is a member of the armed service concerned, using the language specified in paragraph 23b. If, however, he persists in refusing to be inducted, the following action will be taken:

"(1) The registrant will be requested, but not required, to make a signed statement, dated, in his own handwriting, as follows: 'I refuse to be inducted into the Armed Services of the United States." Such statement should be witnessed by at least two witnesses who shall affix their signatures to the statement. Registrants who refuse induction will not be furnished any means of transportation."

Appellant misreads the *Chernekoff* case. While it is true that *Chernekoff* required strict compliance with the precise language of the regulation, it merely required that the step forward language and the penalties for failure to submit to induction be read once. In *Chernekoff* the inductee was never given the prescribed opportunity to step forward. In the instant case Schmitt was given the precise step forward opportunity the first time around, and having refused the opportunity once, was thereafter warned of the penalties of refusal and asked in general language whether he would submit to induction. These latter general offers carried the clear implication that if he agreed to submit to induction, then he would be given a second chance to take the symbolic step forward. Meaningless repetition of the ceremonial language was not required. See *Bradley v. United States*, 9 Cir. 1954, 218 F.2d 657, 660-661, *rev'd on other grounds*, 348 U.S. 967, 75 S.Ct. 532, 99 L.Ed. 754. However, assuming *arguendo* that there was a slight departure from the strict letter of the regulation, clearly appellant was not prejudiced thereby. *Edwards v. United States*, 9 Cir. 1968, 395 F.2d 453, 457, *cert. denied*, 393 U.S. 845. Minor departures from the ordinary induction procedure are no defense. *Edwards v. United States, supra.*

In this connection we note that the abracadabra of the step forward is not a meaningless ritual if confined to its intended function, and if not allowed to become an end in itself. Its legitimate purpose is to insure that the prospective inductee knows the effect, pains and penalties of refusing induction, and it has also "for its object the separation with certainty of those who

would not be inducted from those who would." *Bradley v. United States, supra,* at 661. If, therefore, the facts clearly show that the inductee at the time or times of stepping forward is sensitive to all that the ritual would impress upon him, and that he still refuses induction, then it becomes a mere pantomime without meaning, to insist that the ritual be repeated again and again. The regulations do not compose a ballet. After the first warning and refusal, it is incredible to believe that additional ceremonial offers would be anything but exercises in futility.

Appellant also entreats reversal because of allegedly prejudicial remarks in the prosecuting attorney's closing argument to the jury. However, appellant's counsel lodged no objection to this closing argument at trial, remaining instead supinely silent during its presentation. Under such circumstances the teachings of *United States v. Socony-Vacuum Oil Co.*, 1940, 310 U.S. 150, 239, 60 S.Ct. 811, 84 L.Ed. 1129, 1176, become pertinent. ". . . counsel for the defense cannot as a rule remain silent, interpose no objections, and after a verdict has been returned seize for the first time on the point that the comments to the jury were improper and prejudicial." This rule remains as a sentinel in our appellate process. In keeping, however, with the reiterated wisdom that courts "may, of their own motion, notice errors to which no exception has been taken, if the errors are obvious, or if they otherwise seriously affect the fairness, integrity or public reputation of judicial proceedings," *United States v. Socony-Vacuum Oil Co.*, 310 U.S. at 239, we have carefully read the

prosecutor's closing remarks to the jury and find them non-prejudicial.

Some of the prosecutor's remarks to which appellant objects were made in reasonable refutation of subjects first introduced by appellant's own closing argument. Others, such as the prosecutor's statements of personal belief in appellant's guilt, while improper, are prejudicial only if the jury is led to believe "that there is other evidence, unknown or unavailable to the jury, upon which the belief in the guilt of the accused is based." *Devine v. United States,* 10 Cir. 1968, 403 F.2d 93, 96; *McMillian v. United States,* 5 Cir. 1966, 363 F.2d 165, 169; *Gradsky v. United States,* 5 Cir. 1967, 373 F.2d 706, 710. We find no such reasonable possibility here. Even applying the most generous application of the salutary plain error rule, F. R. Crim. P. 52 (b), the prosecutor's arguments still do not rise to that degree of flagrancy required to animate a reversal. *Samuels v. United States,* 5 Cir. 1968, 398 F.2d 964.

Schmitt's final objection is to the sufficiency of the evidence to support a conviction. He argues that he failed to sign certain induction papers and he claims that he never went to the ceremony room where he was charged with refusing induction. However, Schmitt's testimony on both the induction ritual and the paper processing was contradicted by government witnesses. The truth of his assertions was consequently for the jury to believe or disbelieve. "It is not for us to weigh the evidence or to determine the credibility of witnesses." *Glasser v. United States,* 1942, 315 U.S. 60, 80, 62 S.Ct. 457, 86 L.Ed. 680, 704. In criminal

cases "The verdict of a jury must be sustained if there is substantial evidence, taking the view most favorable to the Government, to support it." *Id.* The jury was within its rightful province in choosing to disbelieve Schmitt's denials. The remaining testimony by government witnesses was sufficient for a jury to find appellant guilty — and it did.

The conviction below is affirmed.

AFFIRMED.

Adm. Office, U.S. Court - Schofields' Quality Printers, Inc., N. O., La

In the Supreme Court of the United States

OCTOBER TERM, 1969

No. 584

MICHAEL ALLEN SCHMITT, PETITIONER

v.

UNITED STATES OF AMERICA

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE FIFTH CIRCUIT

MEMORANDUM FOR THE UNITED STATES IN OPPOSITION

After a jury trial in the United States District Court for the Middle District of Florida, petitioner was convicted of willful failure to submit to induction into the Armed Forces in violation of 50 U.S.C. App. 462. On February 27, 1968, he was sentenced to imprisonment for two years. The court of appeals affirmed (Pet. App.). The judgment of the court of appeals was filed on June 11, 1969. A petition for rehearing was denied on July 14, 1969. On August 24, Mr. Justice Black extended the time within which to file a petition for a writ of certiorari to September 10, 1969. The petition was filed on September 12, and is thus out of time under Rule 22(2) of the Rules of this Court. In any event, no issue warranting further review is presented.

1. The evidence is not in dispute and is set forth in some detail in the opinion of the court of appeals (Pet. App. 1–4). Briefly, it showed that petitioner registered with the Selective Service System at Local Board 35, Cocoa, Florida, on March 16, 1959, and was thereafter classified I–A. After he had been ordered to report for a physical examination and found acceptable for military service, petitioner, in October 1963, enlisted in the Army National Guard, and accordingly was reclassified I–D. Pursuant to the obligation he incurred, petitioner served six months of active duty and thereafter attended periodic drills.

In May 1965, petitioner without excuse failed to attend a weekend drill, which counted as four separate sessions. He was recommended for court-martial, but, after further inquiry, the charges were dropped and the absences forgiven (A. 94, 112).[1] He missed four more sessions in February 1966, and was again recommended for court-martial (A. 102); he missed all or parts of weekend drills in April and May 1966, and failed to perform makeup work within a thirty-day period, bringing his total of unexcused absences to eight within the applicable year, three more than the maximum allowable for satisfactory performance (A. 114). In March 1966, petitioner had requested a discharge or transfer on the ground of having an incompatible occupation, *viz.*, a seven day a week newspaper route. After an investigation, military authorities concluded that petitioner was not entitled to the change in status that he had requested (A. 97).

[1] "A." refers to the appendix filed by petitioner with the Clerk of this Court.

Following the 1966 absences, petitioner was certified by the National Guard to the local board as having performed unsatisfactorily, in accordance with the provisions of 50 U.S.C. App. 456(c)(2)(D) and 32 C.F.R. 1631.8,[2] making him subject to priority induction without change of classification. His local board thereafter ordered him to report for induction on June 13, 1966.

On the appointed date petitioner reported to the induction station and underwent the customary preinduction processing. He then refused to take the step forward symbolizing entrance into the Armed Forces, claiming that his induction was improper and that he was awaiting word from his attorney who allegedly was seeking a writ of habeas corpus. The induction officer informed petitioner of the consequences of his refusal, and gave him another opportunity to be sworn. Petitioner again refused (A. 33–34). He was then turned over to the commanding officer, who, after repeating the consequences of refusing induction and affording petitioner another opportunity to submit voluntarily—an opportunity which petitioner refused—allowed petitioner two hours to contact his attorney. When no developments occurred after that delay, petitioner was given yet another opportunity to submit to induction. He refused once more, and was sent home (A. 48–52). Five months later petitioner was indicted for willful failure to submit for induction.

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[2] The provisions of this statute and regulation are set forth in the opinion of the court of appeals (see Pet. App. 6–7, nn. 5 & 6).

2. In this Court petitioner contends only[3] that the statute providing for the priority induction of National Guardsmen and reservists who fail to serve satisfactorily—50 U.S.C. App. 456(c)(2)(D)—amounts to an unconstitutional bill of attainder since it allegedly inflicts punishment without judicial trial.

a. Initially, it should be noted, this contention has no recurrent or general significance. Since 1967 members of reserve units who fail to participate satisfactorily are, after certification of such unsatisfactory performance, ordered to active duty by the reserve component pursuant to 10 U.S.C. (Supp. IV) 673a for a period of twenty-four months, with credit given for active duty already served. A call to active duty as a result of unsatisfactory performance is thus within the terms of the agreement entered into by all individuals who voluntarily enlisted in the Army National Guard. See *Winters* v. *United States,* 281 F. Supp. 289 (E.D.N.Y.), affirmed, 390 F. 2d 879 (C.A. 2), certiorari denied, 393 U.S. 896.[4]

[3] Petitioner alleged in the court of appeals that as a member of the National Guard he was not subject to induction; that the district court had no jurisdiction to try him; that there was no factual basis for the certification of unsatisfactory performance; that he was not given adequate opportunity to submit to induction or adequate warning of the consequences of his refusal; that the prosecutor's closing argument was prejudicial; and that the evidence was insufficient to support the conviction. All of these contentions were thoroughly analyzed and properly rejected by the court below.

[4] Any complaint that the finding of petitioner's unsatisfactory performance as a National Guardsman was improper, and that he had no way to challenge it, is without merit. The formal statement of unsatisfactory service transmitted to the local board was issued by the commander of the National Guard unit

b. In any event, the statute under which petitioner was inducted was not a bill of attainder, which has long been defined as a legislative act directed at named individuals or easily ascertainable members of private groups in such a way as to inflict punishment upon them without a judicial trial. See, *e.g.*, *South Carolina* v. *Katzenbach*, 383 U.S. 301, 324; *United States* v. *Brown*, 381 U.S. 437; *Garner* v. *Board of Public Works of Los Angeles*, 341 U.S. 716, 722; *United States* v. *Lovett*, 328 U.S. 303, 315–316. Section 456(c)(2)(D) does not provide for trial by legislature, but merely authorizes the Selective Service System to restore to the top of its induction list without reclassification an individual who otherwise would have been called, but had been deferred by virtue of his National Guard or reserve status, and had failed to fulfill the conditions of such military service. The statute serves a legitimate governmental purpose in seeking to ensure satisfactory performance by those who voluntarily enlisted in the National Guard or a reserve

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only after he reviewed the findings of a subordinate who had made an investigation of the reasons for petitioner's excessive number of absences from drills. Between the time petitioner was notified of the certification and the issuance of the induction notice he had ample opportunity to request reconsideration. An additional safeguard against arbitrary or capricious certification was the district court's inquiry, out of the presence of the jury, into the circumstances supporting the finding of unsatisfactory performance. The court concluded that there was a basis in fact for the action taken, and the Fifth Circuit observed that there was nothing in the record to refute the correctness of the court's finding (Pet. App. 15–16). In the light of these circumstances, there is no basis for any belief that petitioner was unfairly denied the privilege of serving in the National Guard in lieu of induction.

component. It in no way imposes the type of "punishment" proscribed by the constitutional prohibition against bills of attainder. See *United States* v. *Brown*, 381 U.S. 437, 456–461; *Trop* v. *Dulles*, 356 U.S. 86, 95–97; *Green* v. *Board of Elections of City of New York*, 380 F. 2d 445 (C.A. 2), certiorari denied, 389 U.S. 1048.[5]

For the reasons stated, it is respectfully submitted that the petition for a writ of certiorari should be denied.

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OCTOBER 1969.

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[5] *United States* v. *Gutknecht*, 406 F. 2d 494 (C.A. 8), certiorari granted, 394 U.S. 997 (No. 71, this Term), involves a defendant who, while a civilian classified I–A, dispossessed himself of his draft cards in violation of Selective Service regulations. For this action he was declared a delinquent and was ordered to report for accelerated induction. He refused to submit to induction, claiming that his delinquent status was the result of privileged conduct related to his political views on the Vietnam conflict. That case is clearly distinguishable from the situation of petitioner here, who had voluntarily submitted to military authority by enlisting in a National Guard component and was thereafter ordered to active duty as a consequence of his failure to fulfill the conditions of his enlistment contract. Disposition of this case, therefore, is not dependent upon and need not await the outcome of *Gutknecht*.

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